




COUNTY ADMINISTRATOR'S OFFICE

Susan S. Muranishi, County Administrator

MEMORANDUM

June 24, 2021

TO: Each Member, Board of Supervisors

FROM:  Susan S. Muranishi, County Administrator

SUBJECT: **FY 2021-22 Budget Deliberations: June 24, 2021, at 1:30 p.m.**

Today your Board will deliberate over the FY 2021-22 Proposed Budget, which was first presented on June 10, 2021, and about which your Board conducted public hearings on June 22, 2021.

The Proposed Budget is balanced and closes a \$49.2 million funding gap. The budget before you provides \$3.6 billion in spending for all funds, supports a workforce of over 10,000 employees, and includes \$720.2 million for services provided by 261 contractors, mostly community-based providers.

Before the close of budget hearings on June 22, your Board received a letter from the County Administrator recommending final budget and other technical adjustments with no increase in net County costs which, with your Board's direction, will be included in the Final Budget for FY 2021-22. During the hearings staff also presented recommendations regarding special district service charges and fees in health care, public protection, and general government programs.

Your Board also received the Five-Year Capital Improvement Plan (CIP) for Fiscal Years 2021-2022 to 2025-26. Those projects under discussion and not yet formally included in the CIP will be brought forward mid-year for Board approval.

After your Board's deliberations today, I am recommending confirmation of your direction to adjust the Proposed Budget to include the following items and present a Final Budget for adoption by your Board on Friday, June 25, 2021, at 12:00 p.m.

- **Approve the Final Budget adjustments** as outlined in the revised letter dated June 23, 2021, with no increase in net county cost;
- **Adopt the Resolutions approving the proposed fees** for the Emergency Medical Services District; Fire Department Emergency Medical Services; Healthy Homes Department – Lead Poisoning Prevention Program; Vector Control Services District; Public Works Agency-administered County Service Areas Castlewood, Five Canyons, Morva Dr./Morva, Castle Homes, and Street Lighting; Clean Water Protection; and Flood Control and Water Conservation District as presented on June 22, 2021; and
- **Adopt the Five-Year Capital Improvement Plan (CIP) for FY 2021-22 to FY 2025-26**

In addition, prior to the close of Budget Hearings on June 22, 2021, the following letters were submitted by Board members advancing policy and funding priorities for discussion and possible direction to staff.

1. **ALL IN Eats expansion of the Alameda County circular food economy (Attachment 1 – Supervisors Chan and Haubert)**

Support a \$6.8 million investment in FY 2021-22 for the expansion of a circular food economy in collaboration with various County agencies/departments and Community-Based Organizations, and **direct staff to develop a financing plan within existing resources, including State and federal funds.** For future expansion, ALL IN Eats will present a **business plan** to the full Board of Supervisors in the **fall of 2021.**

2. **Extend the “Enhancing Vision 2026 Fund” (Attachment 2 – Supervisors Valle and Haubert)**

Direct the County Administrator and the Auditor-Controller to **extend the funding for the Enhancing Vision 2026 Fund by three additional years** beginning in FY 2022-23 through FY 2024-25, for \$5.0 million per year (\$1.0 million per supervisorial district) **totaling \$15 million over three years**, to enhance visionary programs and services for children, youth, and families in each District. The proposed three-year extension of the initiative would continue to be funded by residual property taxes, with no change in the annual allocation of \$5.0 million (\$1.0 million per district) and administration of the Fund by the Health Care Services Agency.

3. **Identify funding for St. Rose Hospital to maintain critical safety-net operations (Attachment 3 – Supervisors Miley and Valle)**

- A. Contingent upon Health Committee verification and review of St. Rose Hospital’s budget presentation, it is recommended that **staff direct American Rescue Plan Act funding to St. Rose Hospital in an amount of \$8 million per year** starting in FY 2020-21 through FY 2024-25 for a total of **\$40.0 million**; and
- B. Request that the Health Committee consider an **increase of \$1 million to the Measure A base allocation** for St. Rose Hospital from FY 21-22 to FY 24-25 for a total of **\$4.0 million.**

4. **Establish funding for Behavioral Health Care Services Community-Based Programs (Attachment 4 – Supervisor Miley)**

Direct the County Administrator to provide the Board with a proposal that identifies **\$50.0 million in reserve funds to support the Alameda County Behavioral Health Care Services’ plan** for increased acute, sub-acute, and other community-based programs in FY 2021-22.

Across the fiscal years, the funding priorities outlined above and detailed in the attached Board letters are all proposed to be supported within existing funding sources and/or American Rescue Plan Act funds. Most proposals would commence in FY 2021-22 with the exception of the extension of the “Enhancing Vision 2026 Fund” from FY 2022-23 to FY 2024-25 and the first year of funding for St. Rose Hospital in FY 2020-21.

After your Board's deliberations on the FY 2021-22 Proposed Budget and discussions regarding the policy proposals advanced by Board members, I am recommending that your Board direct the County Administrator to prepare a Final Budget that includes Final Budget adjustments, special district taxes and fees presented during the budget hearings, and the Capital Improvement Plan; and present the FY 2021-22 Final Budget for adoption at your Special Meeting on Friday, June 25, 2021, at 12:00 p.m.

SSM:MPA:JL

Attachments

c: Auditor-Controller
County Counsel



Wilma Chan, SUPERVISOR, THIRD DISTRICT

ALAMEDA COUNTY BOARD OF SUPERVISORS

COMMITTEES:
Health and ALL IN, Chair
Personnel & Legislative
Unincorporated Services

June 21, 2021

Honorable Board of Supervisors
Alameda County Administration Building
1221 Oak Street, Suite 536
Oakland, CA 94612

Dear Board Members:

SUBJECT: REQUEST THAT THE BOARD SUPPORT AN INVESTMENT FOR THE ALL IN EATS EXPANSION OF THE ALAMEDA COUNTY CIRCULAR FOOD ECONOMY AND DIRECT STAFF TO DEVELOP A FINANCING PLAN

RECOMMENDATION:

It is recommended that the Board support a \$6.8 million investment for the ALL IN Eats expansion of the Alameda County circular food economy for fiscal year 2021-22 and direct staff to develop a financing plan from existing sources, including state and federal.

DISCUSSION/SUMMARY:

A countywide initiative, ALL IN Eats creates a circular food economy through a collaboration of the Deputy Sheriff's Activities League, ALL IN Alameda County, Probation Department, Sheriff's Office, Social Services Agency, Health Care Services Agency, Community Development Agency, Fire Department, District Attorney, General Services Agency, County Administrator's Office and Board of Supervisors along with several dozen community-based organizations and concerned individuals doing their part to build the circular food economy.

ALL IN Eats was launched as an effort to end poverty, improve health outcomes, reform public safety and promote environmental sustainability. ALL IN Eats creates a virtuous circle that grows food, cooks food, prescribes food, delivers food and recovers food to support low-income, food insecure families, including those with diet-related chronic diseases, while also creating employment opportunities for the formerly incarcerated and other vulnerable populations.

During the past year, ALL IN Eats employed 28 individuals who are formerly incarcerated as drivers, farmers and warehousemen. During that time, ALL IN Eats delivered 125,000 bags of groceries; delivered 250,000 prepared meals to seniors and families; recovered 1.3 million pounds of edible food; and incubated 37 food entrepreneurs.

Sustainable Farms

ALL IN Eats currently grows 7 acres of regenerative crops that provide food prescriptions for the ALL IN Food as Medicine clinics. Regenerative farming yields nutrient-rich produce and carbon sequestration and is thus healthy for people and planet. For 2021-22, ALL IN Eats has secured 105 acres for new regenerative farming that can fuel the expansion of Food as Medicine and provide opportunities for Black and other underserved farmers to earn a sustainable living through collective bidding on institutional contracts such as hospitals, universities, school districts and jails. The cost to scale the farms for fiscal year 2021-22 will be \$4.6 million.

Food Hubs

Food hubs serve several purposes. First, they provide commercial kitchen space for food entrepreneurs. Second, they offer large-scale refrigeration for recovered food and produce grown at ALL IN Eats farms. Third, they provide space to aggregate food from partner farms and process food for packaging. And fourth, they are a staging area for the delivery of produce and meals.

ALL IN Eats operates a food hub in unincorporated San Leandro with a commercial kitchen, walk-in refrigeration, and space to process and prepare food. But the food hub is already at capacity. For 2021-22, ALL IN Eats will have the opportunity to expand beyond Central County and create a network of regional food hubs, including North County, Tri-Cities and Tri-Valley. The cost for fiscal year 2021-22 to scale the food hubs will be \$2.2 million.

At full capacity, the farms and food hubs are projected, on an annual basis, to provide for the employment of more than 100 formerly incarcerated individuals; grow and prepare more than one million meals and bags of produce delivered to individuals who are food insecure and/or have chronic diseases; recover 5 million pounds of edible food; and incubate 70 food entrepreneurs.

FINANCING:

The \$6.8 million to expand the ALL IN Eats circular food economy shall be from existing sources, including state and federal funds. For future expansion, ALL IN Eats will present a business plan to the Board of Supervisors in the fall of 2021.

VISION 2026 GOAL:

Allocation of funding for the expansion of the ALL IN Eats circular food economy supports the overarching vision of **Thriving and Resilient Population** and the 10X goal of ensuring all residents' basic needs are met including eliminating poverty and hunger, while creating self-sufficiency among vulnerable populations and supporting the COVID recovery which seeks to build community resilience in the areas of food security, health care and jobs.

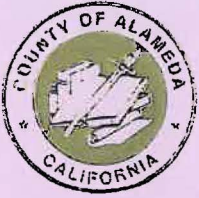
Respectfully,



Wilma Chan
Supervisor, District 3



David Haubert
Supervisor, District 1



BOARD OF SUPERVISORS

June 22, 2021

The Honorable Board of Supervisors
County Administration Building
1221 Oak Street
Oakland, CA 94612

Dear Board Members,

Subject: Extend the Enhancing Vision 2026 Fund for Three Additional Fiscal Years

As part of the Fiscal Year (FY) 2018-19 Budget adoption process, the Board approved the Enhancing Vision 2026 Fund (The Fund) to help the County reach its Vision 2026 goal of creating a healthy, safe, livable and resilient county for children, youth and families by eliminating homelessness, poverty and hunger; having accessible infrastructure; and providing healthcare and employment for all.

The Fund's appropriation and implementation became effective in FY 2019-20 for three consecutive fiscal years. The funding source is residual tax increment revenue returning to the County General Fund following the dissolution of redevelopment agencies ("boomerang funds"). Consisting of \$5 million per year in each fiscal year from FY 2019-20 to FY 2021-22, with each supervisorial district allocated \$1 million per year for a total of \$3 million.

On September 17, 2019 the Board approved Health Care Services Agency (HCSA) role and process to administer the Fund with criteria that requires funding reflect geographic and cultural diversity of the County, be spent on priority populations (specifically children, youth and families), promote coordination among providers and an integrated approach to the delivery of services, and be responsive to community-identified needs. To recover HCSA administrative and contracting cost an annual allocation of \$125,000, shared equally across the supervisorial districts, was approved from the Fund.

It is recommended that the Enhancing Vision 2026 Fund be extended for three (3) additional fiscal years to FY 2024-25 with no change to the revenue source, annual allocation, and administration of the Fund.

Sincerely,

A handwritten signature in black ink that reads "Richard Valle".

Richard Valle
Supervisor, Second District

A handwritten signature in black ink that reads "David A. Haubert".

David Haubert
Supervisor, First District



BOARD OF SUPERVISORS

June 22, 2021

The Honorable Board of Supervisors
 County Administration Building
 1221 Oak Street
 Oakland, CA 94612

Dear Board Members,

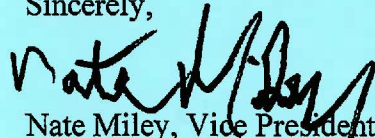
Subject: Direct the County Administrator to Identify a Reserve Account or American Rescue Plan Act Funding for an \$8 Million Payment to St. Rose Hospital for Fiscal Year 2020-21 and Direct \$8 Million Per Year to St. Rose Hospital for Fiscal Year 2021-22 to Fiscal Year 2024-25 for a Total of \$32 Million in American Rescue Plan Act Funding

Since 2004, Alameda County has supported St. Rose Hospital (SRH) with local funding and intergovernmental transfer (IGT) match to leverage local dollars and maximize the County's support. The mission of St. Rose Hospital is to provide quality health care to local residents with respect, compassion, and professionalism. The highly valued physicians, medical staff, and organized workforce heal and comfort those they serve. SRH has 217 licensed beds, an emergency room, an intensive care unit, a cardiac receiving center, and a number of other health care facilities. SRH serves 11 to 15 % of the indigent population of Alameda County and is the only disproportionate share hospital in Southern Alameda County.

Over the years our county has convened task forces and stakeholders to partner on sustaining SRH operations. Ultimately leading to the January 15, 2019 Board approval of Item #9.1 – Measure A Base Allocation for the 3-year period of Fiscal Year 2020 to 2022. This included an annual allocation of \$5 million for St. Rose Hospital. This local funding coupled with an IGT and additional one-time Measure A funding amounted to \$12 million in FY 20-21 to SRH. Since FY 2018-19 SRH has requested \$16 million as the minimum amount of county support to maintain their critical safety-net operations. Due to continued challenges in hospital financing and impacts from COVID response SRH has requested an annual \$20 million operational subsidy.

Contingent upon Health Committee verification and review of St. Rose Hospital's budget presentation, it is recommended to direct the County Administrator identify a reserve account or American Rescue Plan Act funding for an \$8 million payment to SRH for FY 20-21. It is further recommended that \$8 million per year for FY 21-22 to FY 24-25 in American Rescue Plan funding be directed to SRH. Health Committee is requested to explore an increase of \$1 million to the Measure A Base Allocation for SRH, resulting in an increase from \$5 million to \$6 million in Measure A Base Allocation to SRH for FY 21-22 to FY 24-25.

Sincerely,


 Nate Miley, Vice President
 Supervisor, Fourth District


 Richard Valle
 Supervisor, Second District



Board of Supervisors

ATTACHMENT 4

Nathan A. Miley
Supervisor, District 4

June 21, 2021

Honorable Board of Supervisors
County Administration Building
1221 Oak Street
Oakland, California 94612

Dear Board Members:

Subject: DIRECT THE COUNTY ADMINISTRATOR TO BRING BACK TO THE BOARD A PROPOSAL APPROVING THE USE OF \$50,000,000 IN RESERVES TO FUND THE ALAMEDA COUNTY BEHAVIORAL HEALTH DEPARTMENT'S PROPOSAL FOR INCREASED ACUTE, SUB-ACUTE and OTHER COMMUNITY-BASED PROGRAMS

RECOMMENDATIONS:

Direct the County Administrator to bring back to the Board a proposal to approve the use of \$50,000,000 of Reserve funds to support Alameda County Behavioral Health Department's proposal for increase acute, sub-acute and other community-based programs.

DISCUSSION/SUMMARY:

On June 21, 2021, I received a letter from Decarcerate Alameda County which asked that the Board identify funding to support the implementation of the CareFirst resolution, which was approved by the full Board earlier this year.

As part of the Fiscal Year 2021-2022 allocations, I am asking that the Board direct the County Administrator to bring back to the Board a proposal to fund the use of \$50,000,000 to fund the Alameda County Behavioral Health Department's Plan regarding acute, sub-acute and other community based programs.

FINANCING:

There are sufficient funds available within the County's reserves.

Very truly yours,

Nate Miley
Alameda County Supervisor, Fourth District

cc: County Administrator
County Counsel
Auditor-Controller